Bury Health and Wellbeing Board

Title of the Report and HWB Lead in this area	 Understanding Independent Advocacy for Adults Bury Adult Carers Strategy Action Plan Memorandum of Understanding for Young Carers and Their Families between: ✓ The Department for Children Young People and Culture (CYP&C); and ✓ The Department for Communities and Wellbeing (C&WB)
Date	15 December 2016
Contact Officer	Stephanie Boyd (Communities and Wellbeing)
HWB Lead in this area	Pat Jones Greenhalgh and Mark Carriline

1. Executive Summary

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Please detail which, if any, of the Joint Health and Wellbeing Strategy priorities the report	Please see a	bove.	
relates to. (See attached Strategy) www.theburydirectory.co.uk/healthandwellbein			

gboard	
Please detail which, if any, of the Joint Strategic Needs Assessment priorities the report relates to. (See attached JSNA) http://jsna.theburydirectory.co.uk/kb5/bury/jsna/home.page	All of the topics being brought to the Health and Wellbeing Board cut across many areas of the JSNA, including but not limited to, adult social care and children's social care.
Key Actions for the Health and Wellbeing Board to address – what action is needed from the Board and its members? Please state recommendations for action. What requirement is there for internal or external communication around this area?	It is recommended that the Health and Wellbeing Board sign off the MoU for Young Carers and Their Families. Partner agencies and Lead Officers will be identified through a Communications Plan following the sign off of the MoU.
Assurance and tracking process – Has the report been considered at any other committee meeting of the Council/meeting of the CCG Board/other stakeholdersplease provide details.	The MoU has been endorsed by the following groups: • Communities and Wellbeing Management Board – 17 October 2016 • Childrens Management Team – 10 November 2016 The MoU will go to the Senior Leadership Team on 28 November 2016

2. Introduction / Background

Understanding Independent Advocacy for Adults

In line with the Care and Support Statutory Guidance issued under the Care Act 2014, 'advocacy' means:

"Supporting a person to understand information, express their needs and wishes, secure their rights, represent their interests and obtain the care and support they need."

Local authorities have a statutory obligation to ensure that independent advocacy is available to eligible customers under the following pieces of legislation:

- The Care Act 2014
- The Mental Capacity Act 2005 (often referred to as IMCA Independent Mental Capacity Advocacy)
- The Mental Health Act 1983, amended 2007 (often referred to as IMHA Independent Mental Health Advocacy)

Bury Council commissions Rochdale and District Mind to provide Care Act advocacy, IMCA and IMHA support. We also commission R&D Mind to provide some non statutory generic advocacy. Bury CCG commissions R&D Mind to provide non statutory mental health advocacy separately.

For more information, please follow this link to the provider website: http://www.buryadvocacyhub.org.uk/

Please note that the services mentioned above are commissioned by the Department for Communities and Wellbeing and are primarily for adults. However, some children will be entitled to access these services depending on need. Independent advocacy services specifically for children are commissioned separately.

The NHS independent complaints advocacy service is also a separate service provided by the Carers Federation.

Bury Adult Carers Strategy Action Plan

The Carers Trust defines a carer as 'anyone who cares, unpaid, for a friend or family member who due to illness, disability, a mental health problem or an addiction cannot cope without their support.'

'Recognised, Valued and Supported, the next steps for the Carers' Strategy' is a national document that aims to ensure carers are respected, that they have access to good quality information, that they access the services and support they need to care for their relative or friend, and that they have a life of their own. The national strategy sets out four main priorities agreed as part of its consultation:

- Identification and recognition;
- Realising and releasing potential;
- A life outside of caring; and
- Supporting carers to stay healthy.

The Adult Carers' Strategy for Bury 2013 – 2018 was written by Bury Council and Bury CCG as part of our commitment to carers within Bury. Our priorities are aligned with the four national priorities and are included in the Carers' Strategy Action Plan.



20. Final Action Plan 2016 updated.xls

The Bury Carers' Strategy Group meets quarterly and monitors progress against the action plan. One of the quarterly meetings takes place at the Carers' Form where carers have the opportunity to feedback their thoughts and ideas (this is chaired by Councillor Grimshaw).

Please note that the action plan is regularly updated for key partners as it is an ever changing document.

The number of unpaid carers is increasing steadily throughout the UK. In Bury alone, we currently know of approximately 3,000 adult carers but we acknowledge that there may be many more who do not receive any support to undertake their caring role. The 2011 census tells us that the number of people who state they provide unpaid care in Bury is 19,954 (11% of our population at the time of the census).

The Department of Health believes that a new national strategy for carers is required and it needs to set out how more can be done to support them. It needs to reflect the lives of carers now, their health concerns, financial concerns, and how they can be supported to live well while caring for a family member or friend. The new national strategy is likely to be published in early 2017. Once the new national strategy is published, Bury Council will ensure that our local documents align with any changes. Bury Council will also complete a consultation with local carers to ensure that their priorities are reflected.

Memorandum of Understanding for Young Carers and Their Families

To support the importance of joint working between Childrens' Services and Adults' Services, a Memorandum of Understanding was published jointly by the Association of Directors for Childrens' Services (ADCS) and the Association of Directors for Adult Social Services (ADASS) in December 2009 and updated in 2012. A third edition now reflects the important new duties and powers placed on local authorities by the Care Act 2014 and the Children and Families Act 2014. Although Bury Council developed an MoU in 2013, this was not progressed due to service and staff changes.

Andy Bradburn (CYP&C) and Stephanie Boyd (C&WB) have been working together to develop a new MoU in line with current legislation and best practice:



The following points demonstrate why the document is required:

- Many young carers remain 'hidden' from health, social care and education services, partly as a result of agencies needing to do more to identify them but also because of family fears that they will be taken into care or because the young people themselves are concerned about the reactions of others and bullying by their peers.¹
- Bury follows this trend as, statistically, there are potentially 900 young carers in Bury aged 11-16,² however currently only 78 young carers in this age group are supported by the Young Carer's Service. This is a potential shortfall of 822 young people who are providing care to a family member (usually an adult) without any support.

 $^{^{\}rm 1}$ Recognised Valued and supported: next steps for carers strategy - (2010) \sim Department of Health

 $^{^2}$ Bury secondary schools have approximately 10,800 children enrolled. According to Carers Trust, approximately 1 in 12 secondary aged children provide a caring role.

- It is likely that the numbers in Bury are even higher as this does not take into account children under 11 or over 16.
- According to Carers Trust, the number of 5-7 year olds providing care increased by 83% between 2001 and 2011.³
- Young carers are more likely to have poorer education, health and social outcomes than their peers.
- It is important that Bury Council works in line with legislation and official guidance.

The research evidence suggests that funding carer support services is in general a highly cost effective preventative investment – that for every £1.00 invested in carers, there is a potential equivalent reduction in local authority cost of £5.90 and with significantly greater social returns (i.e. when a 'Social Return on Investment' methodology considers a range of associated factors such as future tax receipts from carers enabled to return to work).⁴

The need to improve services for young carers and their families is also relevant for partner agencies, including, but not limited to, our health colleagues, education colleagues and the third sector.

3. key issues for the Board to Consider

Memorandum of Understanding for Young Carers and Their Families

We would like CYP&C and C&WB to sign up to the MoU (and action plan) in order for young carers and their families to receive personalised and joined up support from Bury Council and partner agencies. We want to work together adopting a whole system, whole council and whole family approach. We want to ensure that young carers are identified early and supported throughout the life of their caring role with suitable transition arrangements in place.

Potential impact if the document is agreed:

Risk	Mitigation
Lack of capacity for both strategic and front line staff. This is a particularly high risk to the Bury Young Carers Service due to their lack of resources.	Sharing the work load between relevant stakeholders will help to mitigate this.
Lack of engagement from key stakeholders/ partners.	Legislation, official guidance and evidence will be used to engage partners.
Information will not be shared sufficiently between CYP&C, C&WB and partners.	Regular partnership meetings will take place. Partner agencies and Lead Officers will be identified through a Communications Plan following the sign off of this document.

³ Young Carers and School - (2015) ~ Carers Trust

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⁴ Care Act Overview (revised 13th March 2016) ~ Luke Clements

4. Recommendations for action

Memorandum of Understanding for Young Carers and Their Families

It is recommended that the Health and Wellbeing Board sign off the MoU for Young Carers and Their Families.

It is suggested that the overall accountability for the MoU lies with the Health and Wellbeing Board. Lead Officers will visit the relevant boards annually or as and when required (including the Safeguarding Boards).

5. Financial and legal implications (if any)
If necessary please seek advice from the Council Monitoring
Officer Jayne Hammond (J.M.Hammond@bury.gov.uk) or Section
151 Officer Steve Kenyon (S.Kenyon@bury.gov.uk).

Memorandum of Understanding for Young Carers and Their Families

Legal requirements and best practice could be compromised if the documents is not agreed, particularly the need to identify and support more young carers using a whole family approach throughout the life of their caring role, and the need to have appropriate transition arrangements in place.

6. Equality/Diversity Implications. Please attach the completed Equality and Analysis Form if required.

N/A

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